

Minister of Youth Affairs

**2006/07**  
**Non-Departmental**  
**Output Expense Report**

*On selected services purchased through  
Vote Youth Development*

# Minister's Introduction

This report records financial and non-financial performance results for outputs purchased by the Minister of Youth Affairs, through selected non-departmental output expenses in Vote: Youth Development, for the period 1 July 2006 to 30 June 2007.

The Ministry of Youth Development administers *Services for Young People* (SfYP) and the *Youth Development Partnership Fund* (YDPF) output expenses.

Programmes funded through the *Services for Young People* contribute to improving outcomes for young people by providing personal, social and emotional development opportunities. Through experiential learning opportunities programme participants develop key life and work skills, self-confidence, skills in working with others, problem-solving, and communication skills. The programmes provide an important stepping stone to employment, further education or training options for some of our most vulnerable young people. Over 57% of the participants reported having no formal school qualifications. Programmes such as the New Zealand Conservation Corps offer young people the opportunity to work in our natural environment, whilst the Specialist Youth Service Corps programmes contributes to reducing re-offending amongst youth.

Post programme questionnaires completed by participants show that 96.4% of young people reported being satisfied and 95.4% reported improved self esteem, enhanced personal development, stronger connection to family or community, and/or improved health.

During the 2006/07 year selected programme providers trialled a new Outcomes Framework and assessment tools to further enhance the delivery of effective services for young people. Feedback from programme providers indicates these developments have assisted in strengthening the design and delivery of their programme.

The *Youth Development Partnership Fund* enables territorial authorities to create new education, training and employment opportunities for young people. Since the launch of the fund in October 2005, 30 local authorities have been supported to respond to emerging needs and opportunities for young people.

The Ministry's Regional Teams celebrated their first anniversary and a raft of achievements including initiating and supporting collaborative activities at a local level with young people, community groups and local government.

All of this activity contributes to achieving the vision of the *Youth Development Strategy Aotearoa*, where all young people are vibrant and optimistic through being supported and encouraged to take up challenges.

**Hon Nanaia Mahuta**  
Minister of Youth Affairs  
27 September 2007

# Vote Youth Development

## Output Expense – Services for Young People

### *Description*

Through this non-departmental output expense, the Minister of Youth Affairs funds programmes and services that enable the implementation of the *Youth Development Strategy Aotearoa* (YDSA), promote effective cross-sectoral responses for young people and facilitate the recognition, development and implementation of youth development at a regional and local level.

### *Significant Service Providers*

The main providers are community based not-for profit organisations, social service providers and education institutions.

### *Background*

The Ministry of Youth Development funds youth development services and programmes targeted at those aged 12 – 24. This output expense aims to increase:

- the confidence of young people
- help them set goals for the future
- increase their personal and relationship skills
- improve health and wellbeing
- reduce offending and other risks that are barriers to further education, training and employment.

Programmes funded include the New Zealand Conservation Corps (NZCC), the Youth Service Corps (YSC) and the Specialist Youth Service Corps (SYSC).

The Ministry also contributes funding to a range of national programmes such as the Youth Enterprise Scheme and the Young New Zealanders' Challenge, which work with and showcase young people's skills and achievements.

Guidelines for funding in this non-departmental output expense continue to be reviewed and revised in order to ensure that programmes and services are responsive to local need and reflect the broader requirements of young people not already engaged in education, training or employment. This output also supports opportunities for the participation of young people locally and nationally.

### *Results Achieved*

Regular monitoring reports are received from each of the providers delivering programmes and services. A review of the data has been completed for the period 1 July 2006 to 30 June 2007 and the analysis shows that there is evidence of positive education, training and employment outcomes for the young people. 1,492 participants attended the programmes in 2006/07, 373 have transitioned straight into employment and 392 moved into higher training.

The Ministry also contributed funding towards a number of services supporting students in the education system resulting in over 150 young people continuing with their education.

The following table provides a breakdown by gender, ethnicity and age of the 1,492 participants in NZCC, YSC and SYSC services in 2006/07.

Statistical breakdown of participants on NZCC, YSC & SYSC programmes in 2006/07.

	<b>Breakdown</b>	<b>Number</b>	<b>Percentage</b>
<b>Gender</b>	<i>Female</i>	499	33.4%
	<i>Male</i>	993	66.6%
<b>Ethnicity</b>	<i>European</i>	421	28.2%
	<i>NZ Maori</i>	636	42.6%
	<i>NZ Maori/European</i>	224	15.0%
	<i>Pasifika</i>	63	4.2%
	<i>Maori/Pasifika</i>	77	5.2%
	<i>Other</i>	38	2.6%
	<i>Unknown</i>	33	2.2%
<b>Age</b>	<i>Under 16</i>	345	23.1%
	<i>16 – 17</i>	514	34.5%
	<i>18 -19</i>	384	25.7%
	<i>20+</i>	249	16.7%

### ***Future Development - progress report***

An Outcomes Framework for young people was developed in 2005/06 following consultation with programme providers. The purpose was to identify both short-term and longer term sustained outcomes as a result of programme participation. The framework has been trialled from 1 July 2006 by a selected group of providers and is proving to be a useful measure alongside the Ministry's reporting information. The five short-term outcomes and the four subsequent longer term sustained outcomes, in the table below, demonstrate the holistic nature of programme delivery.

### ***Outcomes for Young People Framework***

<b>Short-Term Outcomes</b>	<b>Sustained Outcomes</b>
<ul style="list-style-type: none"> <li>• Young people have learned healthy, safe living practices.</li> <li>• Young people are more motivated, able to self manage, have an increased sense of self-identity and can make positive choices.</li> <li>• Young people are more skilled, equipped and personally supported to make transitions.</li> <li>• Young people have increased relationship, communication and teamwork skills.</li> <li>• Young people value making a contribution to the community and environment.</li> </ul>	<ul style="list-style-type: none"> <li>• Young people sustain practices that contribute to their personal well-being and future.</li> <li>• Young people follow a path to education, training, employment or other positive options.</li> <li>• Young people connect more to families, communities and their environment.</li> <li>• Young people value and are valued for contributing to something bigger than them.</li> </ul>

The Outcomes Framework utilises pre and post programme assessment tools designed to support staff to engage young people in purposeful conversation and assist them to identify individual and collective group needs. The trial group of providers have found these useful mechanisms for creating holistic support packages and challenging learning and developmental opportunities. This work will continue during 2007/08 to further refine the assessment tools and include implementing a package of training for youth development sector workforce.

The Ministry is also looking at a range of new reporting tools during 2007/08 to meet the needs of individual providers working with young people and the Ministry's reporting requirements, and to capture evidence of best practise and 'what works' in youth development.

The Ministry has benefited from the support of the wider Ministry of Social Development infrastructure, especially in relation to the implementation of multi-year contracts and integrated contracts with providers. Both of these tools give much greater certainty and clarity to not-for-profit and voluntary organisations and have allowed the development of new services in partnership with community-based providers.

### *Financial Performance*

Vote Youth Development Non-Departmental Output Expense	Actual Expenditure \$m	Appropriation Voted \$m
Services for Young People	7.263	7.263

### *Overall Performance*

Performance Measures	Actual Results
<b>Quantity</b> The number of programmes or services purchased.	62 Programmes or services were purchased.
The number of young people participating in programmes or services purchased.	1,492 Young people participated in purchased programmes or services.
<b>Quality</b> 80% of young people participating in programmes or services report being 'satisfied' or very satisfied' with the programme or service.	96.4% of young people reported being satisfied with the programme or service.
80% of young people participating in programmes or services report an improvement in their personal and social skills and contribution to the environment.	95.3% of young people participating in programmes or services reported an improvement in their personal and social skills and contribution to the environment.
65% of young people move into employment, education or training or to other youth development opportunities.	70% of young people moved into employment, education or training or other youth development opportunities.

### *Other activities funded*

The Ministry contributed to several key national service programmes and events, including the *SUPRE 2007 Stage Challenge*, Enterprise New Zealand's *Young Enterprise Scheme (YES)* and *The Young New Zealander's Challenge of the Duke of Edinburgh's Award*.

### *SUPRE Stage Challenge part of the Global Rock Challenge*

The Ministry is a contributing sponsor to Stage Challenge, part of the Global Rock Challenge, which provides opportunities for New Zealand schools to develop and produce performing arts spectacles. Stage Challenge brings together government, businesses, communities and the not-

for-profit sector to facilitate important education and health messages to young New Zealanders, and at the same time developing their personal, social and emotional skills in a dynamic and fun learning environment. Stage Challenge is a successful education and health promotion vehicle and in 2006/07 directly engaged 14,700 participants from across 155 schools in Stage Challenge and J Rock shows. Stage Challenge events enables secondary school students to showcase their talents on and off stage, with almost 80% of the productions driven by students.

### ***Young Enterprise Scheme***

Enterprise New Zealand Trust works with schools to deliver programmes to young people to assist them to develop enterprising capability, through the Youth Enterprise Scheme which has been in operation for the last 23 years. Under this scheme secondary school students form a company, become directors, develop products or services that they market and sell. The most profitable enterprises receive national recognition.

Students involved in the Youth Enterprise Scheme add value to their school based knowledge, develop a can-do attitude and learn to accept and manage risks. Previous teams from this scheme have won two World Enterprise Olympics for New Zealand in competition with 14 other countries. In 2006/07 a total of 3,048 students participated in the Youth Enterprise Scheme.

For the 2007/08 year NCEA Accreditation will be available as part of the Youth Enterprise Scheme.

### ***The Young New Zealanders Challenge (“The Challenge”)***

The Young New Zealander’s Challenge of the Duke of Edinburgh’s Award (Bronze, Silver and Gold) is a world wide youth development programme for those between 14 – 25 years. It is designed to engage young people with a variety of interesting activities that challenge them, grow their skills and help them to contribute positively to their communities. In order for them to receive the Award each participant must complete a mix of community service activities, expedition, a physical activity and a skill.

#### ***The Ministry funds “The Challenge” to:***

- facilitate the participation of young people to undertake “The Challenge”
- support young people in schools below decile 5 to increase their participation
- work with refugee and migrant services to build successful programmes
- offer the programme to young people with disabilities
- offer support to Marae and build their capacity to deliver the scheme to rangatahi youth
- offer support to community organisations and build their capacity to deliver the scheme to Pacific youth.

The Ministry reports an increase in young people participating in “The Challenge” generally, with a specific increase noted in the participation of Maori and Pacific youth and young people with disabilities. There is also an increased number of young people completing their Bronze Awards and moving on to do the Silver Awards.

## Output Expense – Youth Development Partnership Fund

### *Description*

Through this non-departmental output expense, the Minister of Youth Affairs provides partial funding to Territorial Authorities to enable them to respond to emerging needs and opportunities for young people.

### *Significant Providers*

The main providers are Territorial Authorities operating in partnership with community organisations.

### *Background*

The *Youth Development Partnership Fund* (YDPF) was launched in October 2005 enabling the Ministry to respond to emerging youth needs and create new opportunities by partnering with territorial authorities to support projects that benefit young people in their communities. Since the launch 39 Council-led projects have been supported through the *Youth Development Partnership Fund*.

### *Projects Funded*

In 2006/07 two funding rounds were held resulting in 63 project proposals being submitted to the *Youth Development Partnership Fund* selection panel. The panel comprised representatives from Local Government New Zealand, Department of Internal Affairs, Youth Transition Service, Mayors Taskforce for Jobs, Family and Community Services, Child Youth and Family, Ministry of Youth Development and two young people.

Funding was approved for 27 projects, receiving funding totalling \$1,096,000 (GST exclusive) for the period 1 July 2006 to 30 June 2007.

### *Youth Development Partnership Fund Projects*

Territorial Authority	Summary of Project	Funding GST exclusive
<i>Clutha District Council</i>	<i>Inspiring Young People for Tomorrow</i> provides individual support to young people through a 40-week programme designed to enhance self-esteem, build positive attitudes, develop attributes needed to be successful, enhance work-based skills and career opportunities, and generate pride and community ownership in the Clutha District.	\$54,045* <sup>1</sup>
<i>Far North District Council</i>	<i>Far North Futures Cadet Programme</i> works with young people registered with Work and Income and mentors them within a business environment providing them with employment and	\$36,978*

<sup>1</sup> \* Total dollar value represents funding allocated for multi year contracts.

Territorial Authority	Summary of Project	Funding GST exclusive
	personal development skills.	
<b>Franklin District Council</b>	<i>What's Up Tuakau</i> provides a centre to support Tuakau's young people with literacy, numeracy, computer skills, self-esteem programmes, counselling, event training, and holiday work programmes to support them to remain in school, enrol in apprenticeships, further education, training or apply for work or volunteering/community work.	\$49,333*
<b>Grey District Council</b>	Offering young entrepreneur's access to business training, and support mechanisms including accountancy, legal advice and business mentoring that will assist them in developing businesses, thereby creating employment for themselves and others.	\$133,333*
<b>Manukau City Council</b>	<i>Mangere Pride</i> aims to develop youth leadership workshops, support existing youth events and create new social events for young people in Mangere. 10 youth forums and 10 youth events will be delivered to 150 young people.	\$36,444*
<b>Nelson City Council</b>	The <i>Youth Active Leadership Programme</i> is aimed at preparing at-risk young people for employment by providing training workshops to assisting them in gaining new skills, increase self-awareness, awareness of employment opportunities, and social connection.	\$85,156*
<b>Opotiki District Council</b>	<i>Tourism Product Development</i> provided opportunities for young people to experience business, learn about the tourism industry, be involved in a community-wide initiative, learn and develop business skills through developing a tourism business which operated during the Opotiki Coast Fun Unplugged Festival.	\$30,222
<b>Otorohanga District Council</b>	<i>Harvest Central</i> aims to support the development of a facility to provide youth leadership programmes, self-esteem and development programmes, music and drama classes and life skills.	\$62,222*
<b>South Taranaki District Council</b>	<i>Get Connected</i> works with young people to find the means to solve issues and work on projects that they have identified as being important to their wellbeing. Young people are be linked with local youth social service and training providers, kaumatua and youth workers.	\$48,000*
<b>Taupo District Council</b>	<i>Taupo Youth Art Project</i> works with at-risk young people who have been involved in illegal tagging activity or who have shown an interest in alternative forms of artistic expression, and supporting them to undertake a series of art projects. Workshops are planned covering business skills, mentorship, employment, career options, artistic leadership, portfolio development, and communication skills.	\$48,000*
<b>Westland</b>	<i>Hokitika Summer Holiday Programme</i> established a holiday work	\$22,222

Territorial Authority	Summary of Project	Funding GST exclusive
<i>District Council</i>	scheme for 40 young people, 14 years of age and over during the summer school holidays. Young people gained skills, training and experience working in local business enterprises and initiatives.	
<i>Tasman District Council</i>	<i>Jam Mag</i> – Tasman Youth Magazine, will work with a team of young people in the Tasman region to develop skills in the media industry through producing a publication written by youth for youth. The magazine aims to educate and raise the awareness of young people about education, employment and training opportunities and create a connection with other young people through sharing ideas, issues and information about local events via the magazine.	\$25,245*
<i>Rodney District Council</i>	<i>Project 300</i> is a research project which aims to address the issue of students in the district leaving school with no formal qualifications. It proposes to consult with young people to determine factors contributing to this trend, and implement programmes to address the issues highlighted. Young people will be trained to facilitate the research and to analyse and report back on the results via websites, newsletters, presentations and workshops.	\$57,311*
<i>Whangarei District Council</i>	<i>Toutoko Teina</i> will provide a mentoring programme for the youth and community of Whangarei and Northland. Mentors will be recruited from the mainstream community, youth workers, churches, Iwi organisations, tertiary organisations, government departments and corporate/private businesses.	\$188,053*
<i>New Plymouth District Council</i>	<i>YouthFest</i> delivered a youth festival in the Taranaki region during the school and university winter holidays. The festival was made up of workshops, performances, exhibitions and involved young people as developers and service providers. <i>YouthFest</i> provided opportunities for young performers and artists to showcase their work and further develop their skills.	\$30,222*
<i>Kaipara District Council</i>	<i>Nga totara haemata o Kaipara – The Steadfast trees of the Kaipara</i> aims give eight to ten young people an opportunity to take part in a one year pilot programme designed to give young people a voice in Council and to be active participants in the development of their community. The programme aims to equip future leaders with skills and awareness of issues that affect young people and knowledge of how to take action to influence the future shape and direction of the District.	\$91,556*

Territorial Authority	Summary of Project	Funding GST exclusive
<i>Napier City Council</i>	<p><i>Ka Hao Te Rangatahi</i> aims to deliver a kaupapa Maori based initiative to a target group of male Maori youth in Maraenui exhibiting violent behaviour and who are potential targets for recruitment into local gangs.</p> <p>The programme will focus on developing values of self discipline and respect. Participants will be provided with work experience, training and educational opportunities related to a self identified career/job plan. The group will formulate a programme to deliver to local high schools.</p>	\$66,667*
<i>Waimakariri District Council</i>	<p><i>Learning Towards Earning</i> aims to provide a resource centre offering transitional opportunities for young people to progress from school, through practical training and on to employment. It aims to reconcile the needs in the community of young people to develop employment skills, and of employers to find reliable, skilled workers. Young people will develop trade skills and knowledge through hands-on training projects run by qualified trades people and tutors.</p>	\$133,333*
<i>Wellington City Council</i>	<p><i>WYPE Participatory Action Research Crew</i> aims to offer young people opportunities in the research and organisation of a series of projects and events, based around promoting creativity, run by youth for youth. Young people will be trained as researchers and facilitators and assist in the design of research to identify youth needs.</p>	\$97,778*
<i>Wellington City Council</i>	<p>Youth Capacity Building at Zeal aims to employ a facilitator to manage an expanded Cutting Edge programme, a course run by a team of volunteers and helpers, which teaches students the art of leadership. It also aims to train young people who wish to volunteer in the administrative area.</p>	\$36,089*
<i>South Waikato District Council</i>	<p>South Waikato <i>Connect Youth</i> has two distinct parts. The first involves three events; a wild food festival, an inter-town youth tournament and an "Amazing Race", co-ordinated, run and managed by young people. The second part of the project will see South Waikato <i>Connect Youth</i> develop an information exchange (Youth i-Xchange) as a place where youth can access information on a range of subjects, activities and services.</p>	\$100,800*
<i>Westland District Council</i>	<p><i>YECH Youth Engineering Challenge</i> aims to organise and run a trolley derby where teams of young people work with mentors to design and build their own trolleys to a required safety standard. It aims to foster links with potential employers and businesses in engineering and related trades, with a view to creating a climate of informed choice in school leavers and youth in the community.</p>	\$27,645*
<i>Gisborne District Council</i>	<p><i>Kokiri Taiohi</i> – Phase 2 , proposed by Gisborne District Council in partnership with Te Runanga O Turanganui A Kiwa, aims to offer a range of strategies designed to develop leadership skills among Taiohi, focusing on Maori within Turanganui A Kiwa, and support</p>	\$117,333*

Territorial Authority	Summary of Project	Funding GST exclusive
	them to access higher education and sustain quality, meaningful employment.	
<i>Wanganui District Council</i>	<i>Make It. Take It.</i> aims to enable young people to develop and deliver projects and events designed to meet their needs within the community. Each project promotes healthy youth development through processes that encourage enriched social and emotional skills, improved autonomy skills and increased work and education skills.	\$100,000*
<i>Grey District Council</i>	<i>Making it Easy</i> aims to reduce barriers to education for young parents by providing learners and their children with transportation and a safe learning environment, specifically designed for young families and whanau.	\$49,680*
<i>Manukau City Council</i>	Community <i>Computer Clubhouse Online</i> aims to provide youth in Otago with the opportunity for high level information and communication technology access and to establish Clubhouse 274 as a fully operational after-school drop-in facility. The Clubhouse is the only one in New Zealand and is part of a world-wide network of clubhouses established in under-served communities.	\$39,822*
<i>Tauranga District Council</i>	<i>All About Heart</i> aims to identify up to 20 students in each Bay of Plenty Secondary School and provide them with a comprehensive training and support package for youth coaches and umpires. The training will include leadership management and marketing skills along with fitness, health and wellbeing and aims to provide them with the skills to make life long contributions to the communities in which they live. The programme intends that a proportion of participants become leaders and, with the support of mentors, take the programme into other schools.	\$66,667*
<b>TOTAL</b>		<b>\$1,834,156<sup>2</sup></b>

### ***Results Achieved***

Progress and final reports are provided to the Ministry as components of all projects are completed. Here are three examples of Council led initiatives funded from the *Youth Development Partnership Fund* which ended by 30 June 2007:

*Dunedin City Council Audacious Business Challenge*, received funding totalling \$44,445 (GST exclusive)

- 95 young people submitted official entries for the *Audacious Business Challenge*, exceeding the original target by 90%
- 89% reported the project improved their confidence and motivation to start a business
- 89% of respondents said the Audacious Business Challenge helped them toward achieving future aspirations

<sup>2</sup> Total funding represents \$1,096,000 allocated for financial year 2006/07 plus \$738,156 committed for the financial year 2007/08.

- final employment, training or education results are due by October 2007.

*Hamilton City Council – Rangatahi Business Competition*, received funding totalling \$32,000 (GST exclusive)

- the original target of 26 secondary school students receiving exposure to the Tertiary Education sector was achieved
- participants received exposure to the business school at Waikato University including presentations from key note speakers, and opportunity to undertake case studies and receive mentoring
- the competition presentation evening, where students presented their case studies to judges, was attended by an audience of between 800-1,000 people
- all participants reported increased confidence as a result of taking part in the competition.

*Wanganui District Council – Make It. Take It.* received funding totalling \$100,000 (GST exclusive)

- the original target of 70 young people was exceeded by 319% with 223 young people reporting benefits as a result of being engaged with or participating on the project. There were:
  - 27 Youth Committee members
  - 16 Media group members
  - 60 event management project participants
  - 120 event 'employed' young people
- a total of 1,785 young people participated in youth led events, exceeding the original target by 1,085 young people
- through involvement in the project there is greater collaboration between providers of youth development services which is apparent in subsequent project and activity development
- community collaboration has evolved to support youth development, including further education and training opportunities
- *Make It. Take It.* is now being approached for involvement or mentoring for other community initiatives.

The *Youth Development Partnership Fund* has attracted significant positive media attention. Announcement of the first two rounds of successful projects coincided with media releases regarding the successful councils. In nearly all cases, this resulted in articles and/or news items about particular projects in local media. In addition, there has been consistent media coverage throughout the life of particular projects. Some examples of this coverage included:

- TVNZ news
- TV3 news
- four news items on SKY TV Australia
- a front page story and page four photo essay in the New Zealand Herald
- a Radio Geysersland story
- a month long promotion and special features on 1XX (radio station in the Eastern Bay of Plenty)
- a series of feature articles in the Wanganui Chronicle and South Taranaki Star
- extensive coverage in the Opotiki News / Beacon.

### ***Future Development***

Territorial authorities that were unsuccessful with their applications received feedback on areas they could strengthen and are being encouraged to submit a future proposal to the fund. The Ministry is undertaking an evaluation of the process of the *Youth Development Partnership Fund*

and will report on the findings in November 2007. This evaluation will inform a review of the application process prior to the next funding round with the aim of improving the quality of support offered to councils.

The establishment of the Ministry's regional teams has provided a base for promotion and monitoring of the Youth Development Partnership Fund amongst territorial authorities as a means of supporting youth development in local communities.

### *Financial Performance*

<b>Vote Youth Development Non-Departmental Output Expense</b>	<b>Actual Expenditure \$m</b>	<b>Appropriation Voted \$m</b>
Youth Development Partnership Fund	1.096	1.096

### *Performance*

<b>Performance Measures</b>	<b>Actual Results</b>
<b>Quantity</b> The number of territorial authorities applying for partial funding.	63 territorial authorities submitted applications for partial funding.
The number of territorial authorities receiving partial funding.	27 territorial authorities received partial funding.
<b>Quality</b> 80% of young people participating in the territorial authorities initiatives report having improved self esteem; improved personal development; improved connection to family or community; and/or improved health.	During the period 1 July 2006 to 30 June 2007, 10 <i>Youth Development Partnership Fund</i> projects were completed. Post project evaluations show 86% of participants reported benefits as a result of being engaged with, or participating on a project including improved self esteem, improved personal development, improved connection to family or community, and/or improved health.
70% of young people participating in the territorial authorities initiatives report being able to move into employment, further training or tertiary education or to other youth development opportunities.	91% of participants reported being positively motivated as a result of being engaged with, or participating on the project including being able to move into employment, further training, tertiary education or other youth development opportunities.

### *Non-Departmental Commitments as at 30 June 2007*

<b>Vote Youth Development Non-departmental operating commitments</b>	<b>30 June 2007 Actual \$m</b>
Less than one year	4.932
One to two years	—
<b>Total Operating commitments</b>	<b>4.932</b>